

**Calendar No. 300**

104TH CONGRESS  
1ST Session

**H. R. 1296**

**AN ACT**

To provide for the administration of certain Pre-sidio properties at minimal cost to the Federal taxpayer.

DECEMBER 22, 1995  
Reported with an amendment

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### IN THE SENATE OF THE UNITED STATES

SEPTEMBER 2 (legislative day, SEPTEMBER 5), 1995

Received; read twice and referred to the Committee on Energy and Natural  
Resources

DECEMBER 22, 1995

Reported by Mr. MURKOWSKI, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

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## AN ACT

To provide for the administration of certain Presidio  
properties at minimal cost to the Federal taxpayer.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

1 **SECTION 1. FINDINGS.**

2 The Congress finds that—

3 (1) the Presidio, located amidst the incom-  
4 parable scenic splendor of the Golden Gate, is one  
5 of America's great natural and historic sites;

6 (2) the Presidio is the oldest continuously oper-  
7 ated military post in the Nation dating from 1776,  
8 and was designated a National Historic Landmark  
9 in 1962;

10 (3) preservation of the cultural and historic in-  
11 tegrity of the Presidio for public use recognizes its  
12 significant role in the history of the United States;

13 (4) the Presidio, in its entirety, is located with-  
14 in the boundary of the Golden Gate National Recre-  
15 ation Area, in accordance with Public Law 92-589;

16 (5) the Presidio's significant natural, historic,  
17 scenic, cultural, and recreational resources must be  
18 managed in a manner which is consistent with sound  
19 principles of land use planning and management,  
20 and which protects the Presidio from development  
21 and uses which would destroy the scenic beauty and  
22 historic and natural character of the area; and

23 (6) the Presidio can best be managed through  
24 an innovative public/private partnership that mini-  
25 mizes cost to the United States Treasury and makes

1 efficient use of private sector resources that could be  
2 utilized in the public interest.

3 **SEC. 2. AUTHORITY AND RESPONSIBILITY OF THE SEC-**  
4 **RETARY OF THE INTERIOR.**

5 (a) INTERIM AUTHORITY.—The Secretary of the In-  
6 terior (hereinafter in this Act referred to as the “Sec-  
7 retary”) is authorized to manage leases in existence on  
8 the date of this Act for properties under the Administra-  
9 tive jurisdiction of the Secretary and located at the Pre-  
10 sidio. Upon the expiration of any such lease, the Secretary  
11 may extend such lease for a period terminating 6 months  
12 after the first meeting of the Presidio Trust at which a  
13 quorum is present. After the date of the enactment of this  
14 Act, the Secretary may not enter into any new leases for  
15 property at the Presidio to be transferred to the Presidio  
16 Trust under this Act. Notwithstanding section 1341 of  
17 title 31 of the United States Code, the proceeds from any  
18 such lease shall be retained by the Secretary and such pro-  
19 ceeds shall be available, without further appropriation, for  
20 the preservation, restoration, operation and maintenance,  
21 improvement, repair and related expenses incurred with  
22 respect to Presidio properties. For purposes of any such  
23 lease, the Secretary may adjust the rental by taking into  
24 account any amounts to be expended by the lessee for  
25 preservation, maintenance, restoration, improvement, re-

1 pair and related expenses with respect to properties within  
2 the Presidio.

3 (b) PUBLIC INFORMATION AND INTERPRETATION.—

4 The Secretary shall be responsible, in cooperation with the  
5 Presidio Trust, for providing public interpretive services,  
6 visitor orientation and educational programs on all lands  
7 within the Presidio.

8 (c) OTHER.—Those lands and facilities within the  
9 Presidio that are not transferred to the administrative ju-  
10 risdiction of the Presidio Trust shall continue to be man-  
11 aged by the Secretary. The Secretary and the Presidio  
12 Trust shall cooperate to ensure adequate public access to  
13 all portions of the Presidio.

14 (d) PARK SERVICE EMPLOYEES.—Notwithstanding  
15 any other provision of law, the Trust shall have sole dis-  
16 cretion over whether to employ persons previously em-  
17 ployed by the National Park Service in the Department  
18 of the Interior. Career employees of the National Park  
19 Service, employed at the Presidio as of the time of the  
20 transfer of lands and facilities to the Presidio Trust, shall  
21 not be separated from the Service by reason of such trans-  
22 fer.

23 **SEC. 3. THE PRESIDIO TRUST.**

24 (a) ESTABLISHMENT.—There is established a wholly  
25 owned government corporation to be known as the Pre-

1 sidio Trust (hereinafter in this Act referred to as the  
2 “Trust”).

3 (b) TRANSFER.—(1) Within 60 days after receipt of  
4 a request from the Trust for the transfer of any parcel  
5 within the area depicted as area B on the map entitled  
6 “Presidio Trust Number 1,” dated June 1995, the Sec-  
7 retary shall transfer such parcel to the administrative ju-  
8 risdiction of the Trust. Within one year after the first  
9 meeting of the Board of Directors of the Trust at which  
10 a quorum is present, the Board shall request the Secretary  
11 to transfer any remaining parcels within such area B.  
12 Such map shall be on file and available for public inspec-  
13 tion in the offices of the Trust and in the offices of the  
14 National Park Service, Department of the Interior. The  
15 Trust and the Secretary may jointly make technical and  
16 clerical revisions in the boundary depicted on such map.  
17 Such areas shall remain within the boundary of the Golden  
18 Gate National Recreation Area. The Secretary shall retain  
19 those portions of the building identified as number 103  
20 as the Secretary deems essential for use as a visitor center.  
21 The building shall be named the “William Penn Mott Visi-  
22 tor Center”. With the consent of the Secretary, the Trust  
23 may at any time transfer to the administrative jurisdiction  
24 of the Secretary any other properties within the Presidio  
25 which are surplus to the needs of the Trust and which

1 serve essential purposes of the Golden Gate National  
 2 Recreation Area. The Trust is encouraged to transfer to  
 3 the administrative jurisdiction of the Secretary open space  
 4 areas which have a high public use potential and are con-  
 5 tiguous to other lands administered by the Secretary.

6       (2) The Secretary shall transfer, with the transfer of  
 7 administrative jurisdiction over any property, all leases,  
 8 concessions, licenses, permits, and other agreements relat-  
 9 ing to such property. Upon the transfer of such property  
 10 the Secretary shall transfer the unobligated balance of all  
 11 funds appropriated to the Secretary for the operation of  
 12 the Presidio, together with any revenues and unobligated  
 13 funds associated with leases, concessions, licenses, per-  
 14 mits, and agreements relating to properties transferred to  
 15 the Trust.

16       (c) BOARD OF DIRECTORS.—

17           (1) IN GENERAL.—The powers and manage-  
 18 ment of the Trust shall be vested in a Board of Di-  
 19 rectors (hereinafter referred to as the “Board”) con-  
 20 sisting of the following 7 members:

21           (A) The Secretary of the Interior or the  
 22 Secretary’s designee.

23           (B) Six individuals, who are not employees  
 24 of the Federal Government, appointed by the  
 25 President, who shall possess extensive knowl-

1 edge and experience in one or more of the fields  
2 of city planning, finance, real estate, and re-  
3 source conservation. At least 3 of these individ-  
4 uals shall reside in the city and county of San  
5 Francisco. The President shall make the ap-  
6 pointments referred to in this subparagraph  
7 within 90 days after the enactment of this Act.

8 (2) TERMS.—Members of the Board appointed  
9 under paragraph (1)(B) shall each serve for a term  
10 of 4 years, except that of the members first ap-  
11 pointed, 3 shall serve for a term of 2 years. Any va-  
12 cancy in the Board shall be filled in the same man-  
13 ner in which the original appointment was made,  
14 and any member appointed to fill a vacancy shall  
15 serve for the remainder of the term for which his or  
16 her predecessor was appointed. No appointed direc-  
17 tor may serve more than 8 years in consecutive  
18 terms. No member of the Board of Directors may  
19 have a development or financial interest in any ten-  
20 ant or property of the Presidio.

21 (3) QUORUM.—Four members of the Board  
22 shall constitute a quorum for the conduct of busi-  
23 ness by the Board.

24 (4) ORGANIZATION AND COMPENSATION.—The  
25 Board shall organize itself in such a manner as it



1       deems most appropriate to effectively carry out the  
2       authorized activities of the Trust. Board members  
3       shall serve without pay, but may be reimbursed for  
4       the actual and necessary travel and subsistence ex-  
5       penses incurred by them in the performance of the  
6       duties of the Trust.

7           (5) LIABILITY OF DIRECTORS.—Members of the  
8       Board of Directors shall not be considered Federal  
9       employees by virtue of their membership on the  
10      Board, except for purposes of the Federal Tort  
11      Claims Act and the Ethics in Government Act.

12          (6) PUBLIC LIAISON.—The Board shall meet at  
13      least 3 times per year in San Francisco and at least  
14      one meeting shall be open to the public. The Board  
15      shall establish procedures for providing public infor-  
16      mation and opportunities for public comment re-  
17      garding policy, planning, and design issues through  
18      the Golden Gate National Recreation Area Advisory  
19      Commission.

20          (d) DUTIES AND AUTHORITIES.—In accordance with  
21      the purposes set forth in this Act and in section 1 of the  
22      Act entitled “An Act to establish the Golden Gate Na-  
23      tional Recreation Area in the State of California, and for  
24      other purposes”, approved October 27, 1972 (Public Law  
25      92–589, 86 Stat. 1299, 16 U.S.C. 460bb), and in accord-

1 ance with the general objectives of the general manage-  
2 ment plan approved for the Presidio, the Trust shall man-  
3 age the leasing, maintenance, rehabilitation, repair and  
4 improvement of property within the Presidio which is  
5 under its administrative jurisdiction. The Trust may par-  
6 ticipate in the development of programs and activities at  
7 the properties that have been transferred to the Trust. In  
8 exercising its powers and duties, the Trust shall have the  
9 following authorities:

10           (1) The Trust is authorized to manage, lease,  
11           maintain, rehabilitate and improve, either directly or  
12           by agreement, those properties within the Presidio  
13           which are transferred to the Trust by the Secretary.

14           (2)(A) The Trust is authorized to negotiate and  
15           enter into such agreements, leases, contracts and  
16           other arrangements with any person, firm, associa-  
17           tion, organization, corporation or governmental en-  
18           tity, including without limitation entities of Federal,  
19           State and local governments (except any agreement  
20           to convey fee title to any property located at the  
21           Presidio) as are necessary and appropriate to fi-  
22           nance and carry out its authorized activities. Agree-  
23           ments under this paragraph may be entered into  
24           without regard to section 321 of the Act of June 30,  
25           1932 (40 U.S.C. 303b).

1           (B) Except as provided in subparagraphs (C),  
2           (D), and (E), Federal laws and regulations govern-  
3           ing procurement by Federal agencies shall apply to  
4           the Trust.

5           (C) In exercising authority under section  
6           303(g) of the Federal Property and Administrative  
7           Services Act of 1949 (41 U.S.C. 253(g)) relating to  
8           simplified purchase procedures, the Trust is author-  
9           ized, to use as the dollar limit of each purchase or  
10          contract under this subsection an amount which  
11          does not exceed \$500,000.

12          (D) In carrying out the requirement of section  
13          18 of the Office of Federal Procurement Policy Act  
14          (41 U.S.C 416), the Trust is authorized to furnish  
15          the Secretary of Commerce for publication notices of  
16          proposed procurement actions, to use as the applica-  
17          ble dollar threshold for each expected procurement  
18          an amount which does not exceed \$1,000,000.

19          (E) The Trust shall establish procedures for  
20          lease agreements and other agreements for use and  
21          occupancy of Presidio facilities, including a require-  
22          ment that in entering into such agreements the  
23          Trust shall obtain reasonable competition.

24          (F) The Trust shall develop a comprehensive  
25          program for management of those lands and facili-

1       ties within the Presidio which are transferred to the  
2       Trust. Such program shall be designed to reduce  
3       costs to the maximum extent possible. In carrying  
4       out this program, the Trust shall be treated as a  
5       successor in interest to the National Park Service  
6       with respect to compliance with the National Envi-  
7       ronmental Policy Act and other environmental com-  
8       pliance statutes. Such program shall consist of—

9               (i) demolition of all structures which can-  
10              not be cost-effectively rehabilitated and are not  
11              of the highest degree of historical significance;

12             (ii) new construction which would be lim-  
13              ited to replacement of existing structures of  
14              similar size in existing areas of development,  
15              and

16             (iii) examination of a full range of reason-  
17              able options for carrying out routine adminis-  
18              trative and facility management programs.

19       The Trust shall consult with the Secretary in the  
20       preparation of this program.

21             (3) The Trust is authorized to appoint and fix  
22       the compensation and duties of an executive director  
23       and such other officers and employees as it deems  
24       necessary without regard to the provisions of title 5,  
25       United States Code, governing appointments in the

1 competitive service, and may pay them without re-  
2 gard to the provisions of chapter 51, and subchapter  
3 III of chapter 53, title 5, United States Code (relat-  
4 ing to classification and General Schedule pay  
5 rates).

6 (4) To augment or encourage the use of non-  
7 Federal funds to finance capital improvements on  
8 Presidio properties transferred to its jurisdiction, the  
9 Trust, in addition to its other authorities, shall have  
10 the following authorities:

11 (A) The authority to guarantee any lender  
12 against loss of principal or interest on any loan,  
13 provided that (i) the terms of the guarantee are  
14 approved by the Secretary of the Treasury, (ii)  
15 adequate guarantee authority is provided in ap-  
16 propriations Acts, and (iii) such guarantees are  
17 structured so as to minimize potential cost to  
18 the Federal Government. No loan guarantee  
19 under this Act shall cover more than 75 percent  
20 of the unpaid balance of the loan. The Sec-  
21 retary of the Treasury shall collect a commer-  
22 cially reasonable guarantee fee in connection  
23 with each loan guaranteed under this Act. The  
24 authority to enter into any such loan guarantee

1 agreement shall expire at the end of 12 years  
2 after the date of enactment of this Act.

3 (B) The authority, subject to available ap-  
4 propriations, to make loans to the occupants of  
5 property managed by the Trust for the preser-  
6 vation, restoration, maintenance, or repair of  
7 such property.

8 (C) The authority to issue obligations to  
9 the Secretary of the Treasury, but only if the  
10 Secretary of the Treasury agrees to purchase  
11 such obligations after determining that the  
12 projects to be funded from the proceeds thereof  
13 are credit worthy and that a repayment sched-  
14 ule is established. The Secretary of the Treas-  
15 ury is authorized to use as a public debt trans-  
16 action the proceeds from the sale of any securi-  
17 ties issued under chapter 31 of title 31, United  
18 States Code, and the purposes for which securi-  
19 ties may be issued under such chapter are ex-  
20 tended to include any purchase of such notes or  
21 obligations acquired by the Secretary of the  
22 Treasury under this subsection. The aggregate  
23 amount of obligations issued under this sub-  
24 paragraph which are outstanding at any one  
25 time may not exceed \$50,000,000. Obligations

1 issued under this subparagraph shall be in such  
2 forms and denominations, bearing such matu-  
3 rities, and subject to such terms and conditions,  
4 as may be prescribed by the Secretary of the  
5 Treasury, and shall bear interest at a rate de-  
6 termined by the Secretary of the Treasury, tak-  
7 ing into consideration current market yields on  
8 outstanding marketable obligations of the Unit-  
9 ed States of comparable maturities. No funds  
10 appropriated to the Trust may be used for re-  
11 payment of principal or interest on, or redemp-  
12 tion of, obligations issued under this paragraph.  
13 All obligations purchased under authority of  
14 this subparagraph must be authorized in ad-  
15 vance in appropriations Acts.

16 (D) The Trust shall be deemed to be a  
17 public agency for the purpose of entering into  
18 joint exercise of powers agreements pursuant to  
19 California government code section 6500 and  
20 following.

21 (5) The Trust may solicit and accept donations  
22 of funds, property, supplies, or services from individ-  
23 uals, foundations, corporations, and other private or  
24 public entities for the purpose of carrying out its du-  
25 ties. The Trust shall maintain philanthropic liaison

1 with the Golden Gate National Park Association, the  
2 fund raising association for the Golden Gate Na-  
3 tional Recreation Area.

4 (6) Notwithstanding section 1341 of title 31 of  
5 the United States Code, all proceeds received by the  
6 Trust shall be retained by the Trust, and such pro-  
7 ceeds shall be available, without further appropria-  
8 tion, for the preservation, restoration, operation and  
9 maintenance, improvement, repair and related ex-  
10 penses incurred with respect to Presidio properties  
11 under its jurisdiction. Upon the request of the  
12 Trust, the Secretary of the Treasury shall invest ex-  
13 cess moneys of the Trust in public debt securities  
14 with maturities suitable to the needs of the Trust.

15 (7) The Trust may sue and be sued in its own  
16 name to the same extent as the Federal Govern-  
17 ment. Litigation arising out of the activities of the  
18 Trust shall be conducted by the Attorney General,  
19 as needed; except that the Trust may retain private  
20 attorneys to provide advice and counsel, and to rep-  
21 resent the Trust in proceedings to enforce and de-  
22 fend the contractual obligations of the Trust.

23 (8) The Trust shall have all necessary and  
24 proper powers for the exercise of the authorities in-  
25 vested in it.



1           (9) For the purpose of compliance with applica-  
2           ble laws and regulations concerning properties trans-  
3           ferred to the Trust by the Secretary, the Trust shall  
4           negotiate directly with regulatory authorities.

5           (e) INSURANCE.—The Trust shall procure insurance  
6           against any loss in connection with the properties man-  
7           aged by it or its authorized activities as is reasonable and  
8           customary.

9           (f) BUILDING CODE COMPLIANCE.—The Trust shall  
10          bring all properties under its jurisdiction into compliance  
11          with Federal building codes and regulations appropriate  
12          to use and occupancy within 10 years after the enactment  
13          of this Act.

14          (g) TAXES.—The Trust shall be exempt from all  
15          taxes and special assessments of every kind in the State  
16          of California, and its political subdivisions, including the  
17          city and county of San Francisco.

18          (h) FINANCIAL INFORMATION AND REPORT.—(1)  
19          The Trust shall be treated as a wholly owned Government  
20          corporation subject to chapter 91 of title 31, United States  
21          Code (commonly referred to as the Government Corpora-  
22          tion Control Act). Financial statements of the Trust shall  
23          be audited annually in accordance with section 9105 of  
24          title 31 of the United States Code.

1       (2) At the end of each calendar year, the Trust shall  
2 submit to the Congress a comprehensive and detailed re-  
3 port of its operations, activities, and accomplishments for  
4 the prior fiscal year. The report also shall include a section  
5 that describes in general terms the Trust's goals for the  
6 current fiscal year.

7       (i) SAVINGS CLAUSE.—Nothing in this section shall  
8 preclude the Secretary from exercising any of the Sec-  
9 retary's lawful powers within the Presidio.

10       (j) LEASING.—In managing and leasing the prop-  
11 erties transferred to it, the Trust should consider the ex-  
12 tent to which prospective tenants maximize the contribu-  
13 tion to the implementation of the General Management  
14 Plan for the Presidio and to the generation of revenues  
15 to offset costs of the Presidio. The Trust shall give priority  
16 to the following categories of tenants: tenants that en-  
17 hance the financial viability of the Presidio thereby con-  
18 tributing to the preservation of the scenic beauty and nat-  
19 ural character of the area; tenants that facilitate the cost-  
20 effective preservation of historic buildings through their  
21 reuse of such buildings; or tenants that promote through  
22 their activities the general programmatic content of the  
23 plan.

24       (k) REVERSION.—If the Trust reasonably determines  
25 by a two-thirds vote of its Board of Directors that it has

1 materially failed to, or cannot, carry out the provisions  
2 of this Act, all lands and facilities administered by the  
3 Trust shall revert to the Secretary of Defense to be dis-  
4 posed of in accordance with section 2905(b) of the Defense  
5 Authorization Act of 1990 (104 Stat. 1809), except that—

6           (1) the terms and conditions of all agreements  
7           and loans regarding such lands and facilities entered  
8           into by the Trust shall be binding on any successor  
9           in interest; and

10           (2) the city of San Francisco shall have the  
11           first right of refusal to accept all lands and facilities  
12           formerly administered by the Trust.

13           (1) LIMITATIONS ON FUNDING.—(1) From amounts  
14 made available to the Secretary for the operation of areas  
15 within the Golden Gate National Recreation Area, not  
16 more than \$25,000,000 shall be available to carry out this  
17 Act in each fiscal year after the enactment of this Act  
18 until the plan is submitted under paragraph (2). Such  
19 sums shall remain available until expended.

20           (2) Within one year after establishment of the Trust,  
21 the Trust shall submit to Congress a plan which includes  
22 a schedule of annual decreasing Federally appropriated  
23 funding such as will achieve total self-sufficiency for the  
24 Trust within 12 complete fiscal years after establishment  
25 of the Trust. That plan shall provide for annual reductions

1 in Federally appropriated funding such that the Trust will  
2 be 80 percent self-sufficient at the end of 7 complete fiscal  
3 years after establishment. The plan shall provide for elimi-  
4 nation of all Federally appropriated funding for public  
5 safety and fire protection purposes on lands or facilities  
6 administered by the Trust at the end of 5 complete fiscal  
7 years after establishment of the Trust. For each of the  
8 11 fiscal years after fiscal year 1997, there are authorized  
9 to be appropriated to the Trust not more than the  
10 amounts specified in such plan. Such sums shall remain  
11 available until expended.

12 (m) GAO AUDIT.—Ten years after the date of estab-  
13 lishment of the Trust, the General Accounting Office shall  
14 conduct a complete audit of the activities of the Trust and  
15 shall report the results of that audit to the appropriate  
16 congressional committees. The General Accounting Office  
17 shall include in that audit an analysis of the ability of the  
18 Trust to initiate payments to the Treasury.

19 (n) SEPARABILITY OF PROVISIONS.—If any provi-  
20 sions of this Act or the application thereof to any body,  
21 agency, situation, or circumstance is held invalid, the re-  
22 mainder of the Act and the application of such provision  
23 to other bodies, agencies, situations, or circumstances  
24 shall not be affected thereby.

1 **SECTION 1. FINDINGS.**

2 *The Congress finds that—*

3 *(1) the Presidio, located amidst the incomparable*  
4 *scenic splendor of the Golden Gate, is one of Ameri-*  
5 *ca's great natural and historic sites;*

6 *(2) the Presidio is the oldest continuously oper-*  
7 *ated military post in the Nation dating from 1776,*  
8 *and was designated a National Historic Landmark in*  
9 *1962;*

10 *(3) preservation of the cultural and historic in-*  
11 *tegrity of the Presidio for public use recognizes its sig-*  
12 *nificant role in the history of the United States;*

13 *(4) the Presidio, in its entirety, is part of the*  
14 *Golden Gate National Recreation Area, in accordance*  
15 *with Public Law 92–589;*

16 *(5) as part of the Golden Gate National Recre-*  
17 *ation Area, the Presidio's significant natural, his-*  
18 *toric, scenic, cultural, and recreational resources must*  
19 *be managed in a manner which is consistent with*  
20 *sound principles of land use planning and manage-*  
21 *ment, and which protects the Presidio from develop-*  
22 *ment and uses which would destroy the scenic beauty*  
23 *and historic and natural character of the area and*  
24 *cultural and recreational resources;*

25 *(6) removal and/or replacement of some struc-*  
26 *tures within the Presidio must be considered as a*

1       management option in the administration of the Pre-  
2       sidio; and

3               (7) the Presidio will be managed through an in-  
4       novative public/private partnership that minimizes  
5       cost to the United States Treasury and makes efficient  
6       use of private sector resources.

7   **SEC. 2. AUTHORITY AND RESPONSIBILITY OF THE SEC-**  
8               **RETARY OF THE INTERIOR.**

9       (a) *INTERIM AUTHORITY.*—The Secretary of the Inte-  
10   rior (hereinafter in this Act referred to as the “Secretary”)  
11   is authorized to manage leases in existence on the date of  
12   this Act for properties under the administrative jurisdiction  
13   of the Secretary and located at the Presidio. Upon the expi-  
14   ration of any such lease, the Secretary may extend such  
15   lease for a period terminating not later than 6 months after  
16   the first meeting of the Presidio Trust. The Secretary may  
17   not enter into any new leases for property at the Presidio  
18   to be transferred to the Presidio Trust under this Act. Prior  
19   to the transfer of administrative jurisdiction over any prop-  
20   erty to the Presidio Trust, and notwithstanding section  
21   1341 of title 31 of the United States Code, the proceeds from  
22   any such lease shall be retained by the Secretary and such  
23   proceeds shall be available, without further appropriation,  
24   for the preservation, restoration, operation and mainte-  
25   nance, improvement, repair and related expenses incurred

1 *with respect to Presidio properties. The Secretary may ad-*  
2 *just the rental charge on any such lease for any amounts*  
3 *to be expended by the lessee for preservation, maintenance,*  
4 *restoration, improvement, repair and related expenses with*  
5 *respect to properties and infrastructure within the Presidio.*

6 (b) *PUBLIC INFORMATION AND INTERPRETATION.—*  
7 *The Secretary shall be responsible, in cooperation with the*  
8 *Presidio Trust, for providing public interpretive services,*  
9 *visitor orientation and educational programs on all lands*  
10 *within the Presidio.*

11 (c) *OTHER.—Those lands and facilities within the Pre-*  
12 *sidio that are not transferred to the administrative jurisdic-*  
13 *tion of the Presidio Trust shall continue to be managed by*  
14 *the Secretary. The Secretary and the Presidio Trust shall*  
15 *cooperate to ensure adequate public access to all portions*  
16 *of the Presidio. Any infrastructure and building improve-*  
17 *ment projects that were funded prior to the enactment of*  
18 *this Act shall be completed by the National Park Service.*

19 (d) *PARK SERVICE EMPLOYEES.—Any career em-*  
20 *ployee of the National Park Service, employed at the Pre-*  
21 *sidio at the time of the transfer of lands and facilities to*  
22 *the Presidio Trust, shall not be separated from the Service*  
23 *by reason of such transfer, unless such employee is employed*  
24 *by the Trust, other than on detail. The Trust shall have*

1 *sole discretion over whether to hire any such employee or*  
2 *request a detail of such employee.*

3 ***SEC. 3. ESTABLISHMENT OF THE PRESIDIO TRUST.***

4 *(a) ESTABLISHMENT.—There is established a wholly*  
5 *owned government corporation to be known as the Presidio*  
6 *Trust (hereinafter in this Act referred to as the “Trust”).*

7 *(b) TRANSFER.—(1) Within 60 days after receipt of*  
8 *a request from the Trust for the transfer of any parcel with-*  
9 *in the area depicted as Area B on the map entitled “Pre-*  
10 *sidio Trust Number 1,” dated December 7, 1995, the Sec-*  
11 *retary shall transfer such parcel to the administrative juris-*  
12 *diction of the Trust. Within one year after the first meeting*  
13 *of the Board of Directors of the Trust, the Secretary shall*  
14 *transfer to the Trust administrative jurisdiction over all*  
15 *remaining parcels within Area B. Such map shall be on*  
16 *file and available for public inspection in the offices of the*  
17 *Trust and in the offices of the National Park Service, De-*  
18 *partment of the Interior. The Trust and the Secretary may*  
19 *jointly make technical and clerical revisions in the bound-*  
20 *ary depicted on such map. The Secretary shall retain juris-*  
21 *diction over those portions of the building identified as*  
22 *number 102 as the Secretary deems essential for use as a*  
23 *visitor center. The Building shall be named the “William*  
24 *Penn Mott Visitor Center”. Any parcel of land, the jurisdic-*  
25 *tion over which is transferred pursuant to this subsection,*



1 *shall remain within the boundary of the Golden Gate Na-*  
 2 *tional Recreation Area.*

3       (2) *Within 60 days after the first meeting of the Board*  
 4 *of Directors of the Trust, the Trust and the Secretary shall*  
 5 *determine cooperatively which records, equipment, and*  
 6 *other personal property are deemed to be necessary for the*  
 7 *immediate administration of the properties to be trans-*  
 8 *ferred, and the Secretary shall immediately transfer such*  
 9 *personal property to the Trust. Within one year after the*  
 10 *first meeting of the Board of Directors of the Trust, the*  
 11 *Trust and the Secretary shall determine cooperatively what,*  
 12 *if any, additional records, equipment, and other personal*  
 13 *property used by the Secretary in the administration of the*  
 14 *properties to be transferred should be transferred to the*  
 15 *Trust.*

16       (3) *The Secretary shall transfer, with the transfer of*  
 17 *administrative jurisdiction over any property, the unobli-*  
 18 *gated balance of all funds appropriated to the Secretary,*  
 19 *all leases, concessions, licenses, permits, and other agree-*  
 20 *ments affecting such property.*

21       (c) *BOARD OF DIRECTORS.—*

22               (1) *IN GENERAL.—The powers and management*  
 23 *of the Trust shall be vested in a Board of Directors*  
 24 *(hereinafter referred to as the “Board”) consisting of*  
 25 *the following 7 members:*

1           (A) the Secretary of the Interior or the Sec-  
2           retary's designee; and

3           (B) six individuals, who are not employees  
4           of the Federal Government, appointed by the  
5           President, who shall possess extensive knowledge  
6           and experience in one or more of the fields of  
7           city planning, finance, real estate development,  
8           and resource conservation. At least one of these  
9           individuals shall be a veteran of the Armed Serv-  
10          ices. At least 3 of these individuals shall reside  
11          in the San Francisco Bay Area. The President  
12          shall make the appointments referred to in this  
13          subparagraph within 90 days after the enact-  
14          ment of this Act and shall ensure that the fields  
15          of city planning, finance, real estate develop-  
16          ment, and resource conservation are adequately  
17          represented. Upon establishment of the Trust, the  
18          Chairman of the Board of Directors of the Trust  
19          shall meet with the Chairman of the Energy and  
20          Natural Resources Committee of the United  
21          States Senate and the Chairman of the Resources  
22          Committee of the United States House of Rep-  
23          resentatives.

24          (2) *TERMS.*—Members of the Board appointed  
25          under paragraph (1)(B) shall each serve for a term

1 of 4 years, except that of the members first appointed,  
2 3 shall serve for a term of 2 years. Any vacancy in  
3 the Board shall be filled in the same manner in which  
4 the original appointment was made, and any member  
5 appointed to fill a vacancy shall serve for the remain-  
6 der of the term for which his or her predecessor was  
7 appointed. No appointed member may serve more  
8 than 8 years in consecutive terms.

9 (3) *QUORUM.*—Four members of the Board shall  
10 constitute a quorum for the conduct of business by the  
11 Board.

12 (4) *ORGANIZATION AND COMPENSATION.*—The  
13 Board shall organize itself in such a manner as it  
14 deems most appropriate to effectively carry out the  
15 authorized activities of the Trust. Board members  
16 shall serve without pay, but may be reimbursed for  
17 the actual and necessary travel and subsistence ex-  
18 penses incurred by them in the performance of the du-  
19 ties of the Trust.

20 (5) *LIABILITY OF DIRECTORS.*—Members of the  
21 Board of Directors shall not be considered Federal  
22 employees by virtue of their membership on the  
23 Board, except for purposes of the Federal Tort Claims  
24 Act and the Ethics in Government Act, and the provi-  
25 sions of chapter 11 of title 18, United States Code.

1           (6) *MEETINGS.*—*The Board shall meet at least*  
2           *three times per year in San Francisco and at least*  
3           *two of those meetings shall be open to the public.*  
4           *Upon a majority vote, the Board may close any other*  
5           *meetings to the public. The Board shall establish pro-*  
6           *cedures for providing public information and oppor-*  
7           *tunities for public comment regarding policy, plan-*  
8           *ning, and design issues through the Golden Gate Na-*  
9           *tional Recreation Area Advisory Commission.*

10          (7) *STAFF.*—*The Trust is authorized to appoint*  
11          *and fix the compensation and duties of an executive*  
12          *director and such other officers and employees as it*  
13          *deems necessary without regard to the provisions of*  
14          *title 5, United States Code, governing appointments*  
15          *in the competitive service, and may pay them without*  
16          *regard to the provisions of chapter 51, and subchapter*  
17          *III of chapter 53, title 5, United States Code, relating*  
18          *to classification and General Schedule pay rates, ex-*  
19          *cept that no officer or employee may receive a salary*  
20          *which exceeds the salary payable to officers or em-*  
21          *ployees of the United States classified at level IV of*  
22          *the Executive Schedule.*

23          (8) *NECESSARY POWERS.*—*The Trust shall have*  
24          *all necessary and proper powers for the exercise of the*  
25          *authorities vested in it.*

1           (9) *TAXES.*—*The Trust and all properties ad-*  
 2           *ministered by the Trust shall be exempt from all taxes*  
 3           *and special assessments of every kind by the State of*  
 4           *California, and its political subdivisions, including*  
 5           *the city and county of San Francisco.*

6           (10) *GOVERNMENT CORPORATION.*—(A) *The*  
 7           *Trust shall be treated as a wholly owned Government*  
 8           *corporation subject to chapter 91 of title 31, United*  
 9           *States Code (commonly referred to as the Government*  
 10          *Corporation Control Act). Financial statements of the*  
 11          *Trust shall be audited annually in accordance with*  
 12          *section 9105 of title 31 of the United States Code.*

13          (B) *At the end of each calendar year, the Trust*  
 14          *shall submit to the Committee on Energy and Natural*  
 15          *Resources of the United States Senate and the Com-*  
 16          *mittee on Resources of the House of Representatives a*  
 17          *comprehensive and detailed report of its operations,*  
 18          *activities, and accomplishments for the prior fiscal*  
 19          *year. The report also shall include a section that de-*  
 20          *scribes in general terms the Trust's goals for the cur-*  
 21          *rent fiscal year.*

22   **SEC. 4. DUTIES AND AUTHORITIES OF THE TRUST.**

23          (a) *OVERALL REQUIREMENTS OF THE TRUST.*—*The*  
 24          *Trust shall manage the leasing, maintenance, rehabilita-*  
 25          *tion, repair and improvement of property within the Pre-*

1 *sidio under its administrative jurisdiction using the au-*  
2 *thorities provided in this section, which shall be exercised*  
3 *in accordance with the purposes set forth in section 1 of*  
4 *the Act entitled “An Act to establish the Golden Gate Na-*  
5 *tional Recreation Area in the State of California, and for*  
6 *other purposes,” approved October 27, 1972 (Public Law*  
7 *92–589; 86 Stat. 1299; 16 U.S.C. 460bb), and in accordance*  
8 *with the general objectives of the General Management Plan*  
9 *(hereinafter referred to as the “management plan”) ap-*  
10 *proved for the Presidio.*

11 *(b) The Trust may participate in the development of*  
12 *programs and activities at the properties transferred to the*  
13 *Trust. The Trust shall have the authority to negotiate and*  
14 *enter into such agreements, leases, contracts and other ar-*  
15 *rangements with any person, firm, association, organiza-*  
16 *tion, corporation or governmental entity, including, with-*  
17 *out limitation, entities of Federal, State, and local govern-*  
18 *ments as are necessary and appropriate to finance and*  
19 *carry out its authorized activities. Any such agreement may*  
20 *be entered into without regard to section 321 of the Act of*  
21 *June 30, 1932 (40 U.S.C. 303b). The Trust shall establish*  
22 *procedures for lease agreements and other agreements for*  
23 *use and occupancy of Presidio facilities, including a re-*  
24 *quirement that in entering into such agreements the Trust*  
25 *shall obtain reasonable competition. The Trust may not dis-*

1 pose of or convey fee title to any real property transferred  
2 to it under this Act. Federal laws and regulations governing  
3 procurement by Federal agencies shall not apply to the  
4 Trust except that the Trust, in consultation with the Ad-  
5 ministrator of Federal Procurement Policy, shall establish  
6 and promulgate procedures applicable to the Trust's pro-  
7 curement of goods and services including, but not limited  
8 to, the award of contracts on the basis of contractor quali-  
9 fications, price, commercially reasonable buying practices,  
10 and reasonable competition.

11 (c) The Trust shall develop a comprehensive program  
12 for management of those lands and facilities within the Pre-  
13 sidio which are transferred to the administrative jurisdic-  
14 tion of the Trust. Such program shall be designed to reduce  
15 expenditures by the National Park Service and increase rev-  
16 enues to the Federal Government to the maximum extent  
17 possible. In carrying out this program, the Trust shall be  
18 treated as a successor in interest to the National Park Serv-  
19 ice with respect to compliance with the National Environ-  
20 mental Policy Act and other environmental compliance  
21 statutes. Such program shall consist of—

22 (1) demolition of structures which in the opinion  
23 of the Trust, cannot be cost-effectively rehabilitated,  
24 and which are identified in the management plan for  
25 demolition,

1           (2) *evaluation for possible demolition or replace-*  
2           *ment those buildings identified as categories 2*  
3           *through 5 in the Presidio of San Francisco Historic*  
4           *Landmark District Historic American Buildings Sur-*  
5           *vey Report, dated 1985,*

6           (3) *new construction limited to replacement of*  
7           *existing structures of similar size in existing areas of*  
8           *development, and*

9           (4) *examination of a full range of reasonable op-*  
10          *tions for carrying out routine administrative and fa-*  
11          *cility management programs.*

12 *The Trust shall consult with the Secretary in the prepara-*  
13 *tion of this program.*

14          (d) *To augment or encourage the use of non-Federal*  
15 *funds to finance capital improvements on Presidio prop-*  
16 *erties transferred to its jurisdiction, the Trust, in addition*  
17 *to its other authorities, shall have the following authorities*  
18 *subject to the Federal Credit Reform Act of 1990 (2 U.S.C.*  
19 *661 et seq.):*

20               (1) *The authority to guarantee any lender*  
21               *against loss of principal or interest on any loan,*  
22               *provided that (A) the terms of the guarantee are*  
23               *approved by the Secretary of the Treasury, (B)*  
24               *adequate subsidy budget authority is provided in*  
25               *advance in appropriations acts, and (C) such*



1        *guarantees are structured so as to minimize po-*  
2        *tential cost to the Federal Government. No loan*  
3        *guarantee under this Act shall cover more than*  
4        *75 percent of the unpaid balance of the loan. The*  
5        *Trust may collect a fee sufficient to cover its*  
6        *costs in connection with each loan guaranteed*  
7        *under this Act. The authority to enter into any*  
8        *such loan guarantee agreement shall expire at*  
9        *the end of 15 years after the date of the enact-*  
10       *ment of this Act.*

11       *(2) The authority, subject to appropriations, to*  
12       *make loans to the occupants of property managed by*  
13       *the Trust for the preservation, restoration, mainte-*  
14       *nance, or repair of such property.*

15       *(3) The authority to issue obligations to the Sec-*  
16       *retary of the Treasury, but only if the Secretary of the*  
17       *Treasury agrees to purchase such obligations after de-*  
18       *termining that the projects to be funded from the pro-*  
19       *ceeds thereof are credit worthy and that a repayment*  
20       *schedule is established and only to the extent author-*  
21       *ized in advance in appropriations acts. The Secretary*  
22       *of the Treasury is authorized to use as a public debt*  
23       *transaction the proceeds from the sale of any securi-*  
24       *ties issued under chapter 31 of title 31, United States*  
25       *Code, and the purposes for which securities may be is-*

1        *sued under such chapter are extended to include any*  
2        *purchase of such notes or obligations acquired by the*  
3        *Secretary of the Treasury under this subsection. Obli-*  
4        *gations issued under this subparagraph shall be in*  
5        *such forms and denominations, bearing such matu-*  
6        *rities, and subject to such terms and conditions, as*  
7        *may be prescribed by the Secretary of the Treasury,*  
8        *and shall bear interest at a rate determined by the*  
9        *Secretary of the Treasury, taking into consideration*  
10       *current market yields on outstanding marketable obli-*  
11       *gations of the United States of comparable maturities.*  
12       *No funds appropriated to the Trust may be used for*  
13       *repayment of principal or interest on, or redemption*  
14       *of, obligations issued under this paragraph.*

15            *(4) The aggregate amount of obligations issued*  
16        *under this subsection which are outstanding at any*  
17        *one time may not exceed \$50,000,000.*

18        *(e) The Trust may solicit and accept donations of*  
19        *funds, property, supplies, or services from individuals,*  
20        *foundations, corporations, and other private or public enti-*  
21        *ties for the purpose of carrying out its duties. The Trust*  
22        *shall maintain a liaison with the Golden Gate National*  
23        *Park Association.*

24        *(f) Notwithstanding section 1341 of title 31 of the*  
25        *United States Code, all proceeds received by the Trust shall*

1 *be retained by the Trust, and such proceeds shall be avail-*  
2 *able, without further appropriation, for the preservation,*  
3 *restoration, operation and maintenance, improvement, re-*  
4 *pair and related expenses incurred with respect to Presidio*  
5 *properties under its administrative jurisdiction. Upon the*  
6 *Request of the Trust, the Secretary of the Treasury shall*  
7 *invest excess moneys of the Trust in public debt securities*  
8 *with maturities suitable to the needs of the Trust.*

9       *(g) The Trust may sue and be sued in its own name*  
10 *to the same extent as the Federal Government. Litigation*  
11 *arising out of the activities of the Trust shall be conducted*  
12 *by the Attorney General; except that the Trust may retain*  
13 *private attorneys to provide advice and counsel. The Dis-*  
14 *trict Court for the Northern District of California shall have*  
15 *exclusive jurisdiction over any suit filed against the Trust.*

16       *(h) The Trust shall enter into a Memorandum of*  
17 *Agreement with the Secretary, acting through the Chief of*  
18 *the United States Park Police, for the conduct of law en-*  
19 *forcement activities and services within those portions of*  
20 *the Presidio transferred to the administrative jurisdiction*  
21 *of the Trust.*

22       *(i) The Trust is authorized, in consultation with the*  
23 *Secretary, to adopt and to enforce those rules and regula-*  
24 *tions that are applicable to the Golden Gate National Recre-*  
25 *ation Area and that may be necessary and appropriate to*

1 *carry out its duties and responsibilities under this Act. The*  
2 *Trust shall give notice of the adoption of such rules and*  
3 *regulations by publication in the Federal Register.*

4       (j) *For the purpose of compliance with applicable laws*  
5 *and regulations concerning properties transferred to the*  
6 *Trust by the Secretary, the Trust shall negotiate directly*  
7 *with regulatory authorities.*

8       (k) *INSURANCE.—The Trust shall require that all*  
9 *leaseholders and contractors procure proper insurance*  
10 *against any loss in connection with properties under lease*  
11 *or contract, or the authorized activities granted in such*  
12 *lease or contract, as is reasonable and customary.*

13       (l) *BUILDING CODE COMPLIANCE.—The Trust shall*  
14 *bring all properties under its administrative jurisdiction*  
15 *into compliance with Federal building codes and regula-*  
16 *tions appropriate to use and occupancy within 10 years*  
17 *after the enactment of this Act to the extent practicable.*

18       (m) *LEASING.—In managing and leasing the prop-*  
19 *erties transferred to it, the Trust consider the extent to*  
20 *which prospective tenants contribute to the implementation*  
21 *of the General Management Plan for the Presidio and to*  
22 *the maximum generation of revenues to the Federal Govern-*  
23 *ment. The Trust shall give priority to the following cat-*  
24 *egories of tenants: tenants that enhance the financial viabil-*  
25 *ity of the Presidio; tenants that maximize the amount of*

1 revenues to the Federal Government; and tenants that facili-  
2 tate the cost-effective preservation of historic buildings  
3 through their reuse of such buildings.

4 (n) *REVERSION*.—If, at the expiration of 15 years, the  
5 Trust has not accomplished the goals and objectives of the  
6 plan required in section (5)(b) of this Act, then all property  
7 under the administrative jurisdiction of the Trust pursuant  
8 to section (3)(b) of this Act shall be transferred to the Ad-  
9 ministrator of the General Services Administration to be  
10 disposed of in accordance with the procedures outlined in  
11 the Defense Authorization Act of 1990 (104 Stat. 1809), and  
12 any real property so transferred shall be deleted from the  
13 boundary of the Golden Gate National Recreation Area.

14 **SEC. 5. LIMITATIONS ON FUNDING.**

15 (a)(1) From amounts made available to the Secretary  
16 for the operation of areas within the Golden Gate National  
17 Recreation Area, not more than \$25,000,000 shall be avail-  
18 able to carry out this Act in each fiscal year after the enact-  
19 ment of this Act until the plan is submitted under sub-  
20 section (b). Such sums shall remain available until ex-  
21 pended.

22 (2) After the plan required in subsection (b) is submit-  
23 ted, and for each of the 14 fiscal years thereafter, there are  
24 authorized to be appropriated to the Trust not more than  
25 the amounts specified in such plan. Such sums shall remain

1 *available until expended. Of such sums, not more than \$3*  
2 *million annually shall be available through the Trust for*  
3 *law enforcement activities and services to be provided by*  
4 *the United States Park Police at the Presidio in accordance*  
5 *with section 4(h) of this Act.*

6 *(b) Within one year after the first meeting of the Board*  
7 *of Directors of the Trust, the Trust shall submit to Congress*  
8 *a plan which includes a schedule of annual decreasing fed-*  
9 *erally appropriated funding that will achieve, at a mini-*  
10 *mum, self-sufficiency for the Trust within 15 complete fiscal*  
11 *years after such meeting of the Trust.*

12 *(c) The Administrator of the General Services Admin-*  
13 *istration shall provide necessary assistance to the Trust in*  
14 *the formulation and submission of the annual budget re-*  
15 *quest for the administration, operation, and maintenance*  
16 *of the Presidio.*

17 **SEC. 6. GENERAL ACCOUNTING OFFICE STUDY.**

18 *(a) Three years after the first meeting of the Board*  
19 *of Directors of the Trust, the General Accounting Office*  
20 *shall conduct an interim study of the activities of the Trust*  
21 *and shall report the results of the study to the Committee*  
22 *on Energy and Natural Resources and the Committee on*  
23 *Appropriations of the United States Senate, and the Com-*  
24 *mittee on Resources and Committee on Appropriations of*  
25 *the House of Representatives. The study shall include, but*

1 *shall not be limited to, details of how the Trust is meeting*  
2 *its obligations under this Act.*

3       **(b)** *In consultation with the Trust, the General Ac-*  
4 *counting Office shall develop an interim schedule and plan*  
5 *to reduce and replace the Federal appropriations to the ex-*  
6 *tent practicable for interpretive services conducted by the*  
7 *National Park Service, and law enforcement activities and*  
8 *services, fire and public safety programs conducted by the*  
9 *Trust.*

10       **(c)** *Seven years after the first meeting of the Board*  
11 *of Directors of the Trust, the General Accounting Office*  
12 *shall conduct a comprehensive study of the activities of the*  
13 *Trust, including the Trust's progress in meeting its obliga-*  
14 *tions under this Act, taking into consideration the results*  
15 *of the study described in subsection (a) and the implementa-*  
16 *tion of plan and schedule required in subsection (b). The*  
17 *General Accounting Office shall report the results of the*  
18 *study, including any adjustments to the plan and schedule,*  
19 *to the Committee on Energy and Natural Resources and*  
20 *the Committee on Appropriations of the United States Sen-*  
21 *ate, and the Committee on Resources and Committee on Ap-*  
22 *propriations of the House of Representatives.*

Passed the House of Representatives September 19,  
1995.

Attest:

ROBIN H. CARLE,  
Clerk.

HR 1296 RS——2

HR 1296 RS——3

HR 1296 RS——4